



Meeting: Scrutiny Commission

Date/Time: Wednesday, 4 September 2013 at 2.00 pm

Location: Sparkenhoe Committee Room, County Hall, Glenfield

Contact: Mr. S. J. Weston (Tel: 0116 305 6226)

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### Membership

Mr. S. J. Galton CC (Chairman)

Mrs. R. Camamile CC Mr. A. M. Kershaw CC Dr. R. K. A. Feltham CC Mr. P. G. Lewis CC Mr. S. J. Hampson CC Mr. K. W. P. Lynch CC Dr. S. Hill CC Mr. R. J. Shepherd CC Mr. Max Hunt CC Mr. L. Spence CC

### AGENDA

Item Report by

1. Minutes of the meeting held on 5 July 2013. (Pages 5 to 12)

- 2. Question Time.
- 3. Questions asked by members under Standing Order 7(3) and 7(5).
- 4. To advise of any other items which the Chairman has decided to take as urgent elsewhere on the agenda.
- 5. Declarations of interest in respect of items on the agenda.
- 6. Declarations of the Party Whip in accordance with Overview and Scrutiny Procedure Rule 16.
- 7. Presentation of Petitions under Standing Order

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36.

8. 2013/14 Medium Term Financial Strategy
 Monitoring (Period 4).
 Sesources

 9. Workshop: Economic Development.
 Chief Executive and Director of Environment and Transport

A presentation will be delivered under this item.

The Cabinet Lead Member for Transport, Mr. P. C. Osborne CC and Cabinet Lead Member for Economic Development, Mr. B. L. Pain CC have been invited for this item.

10. Date of next meeting and Schedule of Meetings for 2014.

The next meeting of the Commission is scheduled to take place on 6 November at 2.00pm.

The following meetings have been scheduled to take place in 2014 (meetings to commence at 2.00pm):

- 29 January
- 26 February
- 26 March
- 30 April
- 4 June
- 3 September
- 5 November
- 11. Any other items which the Chairman has decided to take as urgent.

### **QUESTIONING BY MEMBERS OF OVERVIEW AND SCRUTINY**

Members serving on Overview and Scrutiny have a key role in providing constructive yet robust challenge to proposals put forward by the Cabinet and Officers. One of the most important skills is the ability to extract information by means of questions so that it can help inform comments and recommendations from Overview and Scrutiny bodies.

Members clearly cannot be expected to be experts in every topic under scrutiny and nor is there an expectation that they so be. Asking questions of 'experts' can be difficult and intimidating but often posing questions from a lay perspective would allow members to obtain a better perspective and understanding of the issue at hand.

Set out below are some key questions members may consider asking when considering reports on particular issues. The list of questions is not intended as a comprehensive list but as a general guide. Depending on the issue under consideration there may be specific questions members may wish to ask.

### **Key Questions:**

- Why are we doing this?
- Why do we have to offer this service?
- How does this fit in with the Council's priorities?
- Which of our key partners are involved? Do they share the objectives and is the service to be joined up?
- Who is providing this service and why have we chosen this approach? What other options were considered and why were these discarded?
- Who has been consulted and what has the response been? How, if at all, have their views been taken into account in this proposal?

### If it is a new service:

- Who are the main beneficiaries of the service? (could be a particular group or an area)
- What difference will providing this service make to them What will be different and how will we know if we have succeeded?
- How much will it cost and how is it to be funded?
- What are the risks to the successful delivery of the service?

### If it is a reduction in an existing service:

- Which groups are affected? Is the impact greater on any particular group and, if so, which group and what plans do you have to help mitigate the impact?
- When are the proposals to be implemented and do you have any transitional arrangements for those who will no longer receive the service?
- What savings do you expect to generate and what was expected in the budget? Are there any redundancies?
- What are the risks of not delivering as intended? If this happens, what contingency measures have you in place?





Minutes of a meeting of the Scrutiny Commission held at County Hall, Glenfield on Friday, 5 July 2013.

### PRESENT

Mr. S. J. Galton CC (in the Chair)

Mrs. R. Camamile CC
Dr. R. K. A. Feltham CC
Mr. S. J. Hampson CC
Dr. S. Hill CC
Mr. Max Hunt CC
Mr. A. M. Kershaw CC
Mr. P. G. Lewis CC
Mr. K. W. P. Lynch CC
Mr. R. J. Shepherd CC
Mr. L. Spence CC

### 14. Minutes.

The minutes of the meeting held on 5 June 2012 were taken as read, confirmed and signed.

### 15. Question Time.

The Chief Executive reported that no questions had been received under Standing Order 35.

### 16. Questions asked by Members.

The Chief Executive reported that no questions had been received under Standing Order 7(3) and 7(5).

### 17. <u>Urgent Items.</u>

There were no urgent items for consideration.

### 18. <u>Declarations of Interest.</u>

The Chairman invited members who wished to do so to declare any interest in respect of items on the agenda for the meeting.

Mr. R. J. Shepherd CC declared a personal interest in respect of Item 8 entitled 'Consultation on Home to School Transport Policies on: (a) Faith School Transport, (b) 16+ School Transport and (c) Increased Farepaying Charges and Withdrawing "Change of Address" Eligibility' as a School Governor.

Mr. L. Spence CC declared a personal interest that might lead to bias in respect of Item 8 as he had children who accessed transport to a faith school.

The following members each declared a personal interest in respect of the Item 9 entitled 'Proposed Withdrawal of Discretionary Elements of the Concessionary Travel Scheme - Outcome of Consultation' as holders of concessionary bus passes:

Dr. R. K. A. Feltham CC Mr. M. J. Hunt CC Mr. P. G. Lewis CC Mr. K. W. P. Lynch CC

### 19. <u>Declarations of the Party Whip.</u>

There were no declarations of the party whip.

### 20. Presentation of Petitions.

The Chief Executive reported that no petitions had been received under Standing Order 36.

21. Consultation on Home to School Transport Policies on: (a) Faith School Transport, (b) 16+ School Transport and (c) Increased Farepaying Charges and Withdrawing "Change of Address" Eligibility.

The Commission considered a report of the Director of Environment and Transport concerning the outcome of the public consultation into proposals to change some elements of the Mainstream Home to School Transport policy. A copy of the report, marked 'Item 8' is filed with these minutes.

Following circulation of the Commission agenda, a report of the Director of Environment and Transport to the Cabinet meeting on 9 July outlining the proposals arising from the consultation had been circulated to the Commission. In considering the matter, the Commission had regard to a further supplementary Cabinet report, which reported the complete findings of the consultation exercise which closed on 30 June. A copy of both supplementary reports is filed with these minutes.

The Chairman welcomed the Cabinet Lead Member for Highways and Transport, Mr. P. C. Osborne CC, to the meeting who was present to introduce the report and respond to questions.

As part of the introduction to the item, it was reported that the proposals were part of the agreed Medium Term Financial Strategy (MTFS) in 2012/15. The Council currently spent £8.5m on mainstream home to school transport. A saving of £1.1m had been identified from discretionary elements provided in the Home to School Transport policy..

Arising from questioning by the Commission on the timing of the consultation and the way in which it had been conducted, the following points were noted:

- Concern was expressed that the consultation on Home to School Transport should have been part of the planned consultation on the MTFS. In response, members were advised that the Home to School Transport proposals were part of a previous MTFS and there was a need to agree changes now in order that parents and pupils were aware of the new policy ahead of making choices for entry in September 2014;
- The response rate, although disappointing, was still nearly 12% of those affected. The
  majority of responses were in relation to faith schools. The consultation was genuine in
  that the Cabinet would look carefully at the responses and comments made,

particularly if issues or concerns that had not been previously identified were raised;

 The suggestion that the review be done in two stages: introduce the proposed changes for 2014, but defer consideration of the proposed changes from 2015 onwards, would create an uncertainty, both in terms of parents and pupils making informed choices and in terms of financial planning.

The Commission then debated each element of the report, as outlined below:

### (a) Faith School Transport: £350,000 (affecting 900 denominational pupils)

Mr. L. Spence CC, having declared a personal interest that may lead to bias on the issue of school transport to faith and voluntary aided schools, left the room during this part of the discussion.

The Commission, in considering this matter, had regard to the written submission of Father Colin Patey of the St Wilfrid of York Catholic Church, Coalville, which briefly outlined the objection of the Catholic Church community to the Council's proposed removal of subsidy for denominational transport. A copy of the comments is filed with these minutes.

The Proposals, if accepted, would mean that the following changes would be made:

- September 2013: £252 contribution for transport capped at £504 maximum contribution per family
- September 2014: £450 contribution for transport no maximum cap
- September 2015 onwards: £640 full cost recovery for transport. No new transport agreed for new applicants and existing transport phased out over the following 4 years.

It was confirmed that, as part of the new proposals (from September 2014), the present cap of £480 per family would be removed and full cost recovery be made for all pupils, in line with the withdrawal of denominational school transport for new applicants.

The Director reported that the proposed removal of subsidy for faith transport would bring it in line with other school transport in the County, (ie. there was still an entitlement to free transport if it was the nearest school to the home address and over the relevant statutory distances). It was further reported that the County Council provided a "hardship fund" grant of £20,000, administered by the Diocesan Board, which would continue until the 2019/20 academic year to allow for phasing out of this discretionary provision.

Arising from the debate, the following comments of the Commission were noted:

 The phasing of the changes would ensure that pupils currently at faith schools and those joining in the next academic year would have certainty about transport provision. Pupils joining in subsequent years would need to be aware that transport provision would not be available;

- The increase in charges agreed previously had given rise to a marginal impact on faith school intakes and the ethos of such schools. It would be a matter for the school as to how it managed the position. Most faith schools in Leicestershire were academies and, as such, were independent of the County Council;
- There was an issue relating to equity. Pupils attending Roman Catholic schools
  were provided with a subsidy which was not available to parents of pupils who
  wished to exercise the right to have their child attend a school which was not their
  nearest school.

It was moved by Mr. Lewis and seconded by Mrs. Camamile:

"That, with regard to the proposals for transport to faith schools, the Cabinet be advised, that whilst noting the concerns expressed by consultees and by members during the course of debate, the Commission supports the proposed changes to transport arrangements for pupils attending faith schools."

The motion was put and carried, six members having voted for the motion and none against (members of the Labour and Liberal Democrat Groups asked that it be recorded that they had abstained).

At this juncture, Mr. Spence CC re-joined the meeting.

### (b) 16+ School Transport: £605,000 (affecting 3,500 students)

The Proposals, if accepted, would mean that the following changes would be made:

- September 2013: £252 contribution for transport no "low income" exemption
- September 2014 onwards: £425 full cost recovery for transport with a "low income" exemption introduced

The Director reported that the low-income exemptions would apply to those families who were in receipt of maximum working tax credit. The proposals had been discussed with the heads of Further Education colleges, who had given some positive feedback to the retention of a service, given that other local authorities had removed 16+ transport completely.

The Chairman welcomed students and tutors from Beauchamp College to the meeting, who had requested the opportunity to speak on the proposals affecting the cost of 16+ transport provision. With the consent of the Chairman, Neeraj Thakar and Jack Hancock (students at Beauchamp College) addressed the Commission and made the following points:

- The consultation had not been widely advertised to all parents and had been conducted at a time when, following completion of their exams, a good number of (largely year 11) students were not at school and would not have been aware of the consultation, despite being most likely to be affected by the proposals;
- Those students from less affluent rural families would be most hit by the proposals and, generally speaking, public footpath and cycleway provision in these areas was poor. Road safety concerns would therefore prevent some

making this choice;

- The effects of the proposals would be felt further down the line as some students might not continue their further education as a result of the proposals to increase charging and would therefore be less employable as adults. This would represent an added cost to the taxpayer in unemployment benefits;
- The proposals would give rise to an increase in car use. The traffic increase would consequently give rise to increased traffic management costs to the Authority;
- There was a concern that the removal of concessionary elements of the Policy would impact upon academies who might have to provide some support for transport, thus diverting funds away from the classroom.

Arising from questioning by the Commission, the following points were noted:

- There was a concern that less affluent pupils in rural areas were being disadvantaged and might decide not to continue with their education;
- There appeared to be little in regard to qualitative feedback from heads of Further Education Colleges, which would have been beneficial;
- Arising from the Government's removal of Education Maintenance Allowance, funds were made available to schools and colleges to support the less well-off students to continue with their education;

# (c) Increased farepaying charges and withdrawing "change of address" eligibility: £145,000 (affecting 400 students)

The Proposals (to reflect costs of other discretionary provision), if accepted, would mean that the following changes would be made:

- Currently charged at £300 for primary school and £400 for secondary school
- September 2013: £318 for primary and £420 for secondary
- September 2014: £450 flat charge
- September 2015: £640 flat charge
- Withdrawal of transport from September 2013 for those children changing address in their final year of each phase of education (this currently applied to the last year of primary school, the last year of high school and both GCSE years)

Arising from questioning by the Commission, the Director reported that the proposal to withdraw transport for those changing address in the final year of each phase of education was subject to exemption covering exceptional circumstances such as those families who had been relocated due to a house fire. This would mean that, unless the move was beyond the parents' control, they would be responsible for the travel arrangements from the new address.

It was further noted that the new farepaying rate was being set at the highest level and would equate to a small surplus in the first year of operation.

### RESOLVED:

That the comments and concerns now expressed in respect of the proposed changes to various aspects of the Home to School Transport Policy other than transport to faith schools be drawn to the attention of the Cabinet at its meeting on 9 July.

# 22. <u>Proposed Withdrawal of Discretionary Elements of the Concessionary Travel Scheme - Outcome of Consultation.</u>

The Commission considered a report of the Director of Environment and Transport concerning the outcome of the public consultation into proposals to withdraw the discretionary elements of the Concessionary Travel Scheme. A copy of the report, marked 'Item 9' is filed with these minutes.

Following circulation of the Commission agenda, a supplementary report of the Director of Environment and Transport to the Cabinet meeting on 9 July outlining the proposals arising from the consultation had been circulated to the Commission. In considering the matter, the Commission had regard to a further supplementary Cabinet report, which reported the complete findings of the consultation exercise which closed on 30 June. A copy of both supplementary reports is filed with these minutes.

The Chairman welcomed the Cabinet Lead Member for Highways and Transport, Mr. P. C. Osborne CC, to the meeting, who was present to introduce the report and respond to questions.

As part of the introduction to the item, it was reported that the proposals were part of the agreed Medium Term Financial Strategy (MTFS) in 2012/15. The Council currently spent £5.26 million on the statutory English National Concessionary Travel Scheme (ENCTS) (£4.9 million on the Older Person's Pass and £360,000 on the Disabled Pass). A saving of £270,000 had been identified from the discretionary elements provided, in addition to the main ENCTS from 1 September 2013. The ENCTS would remain unaffected by the proposals.

The proposed savings (which only related to the discretionary element of the Scheme, funded by the County Council) were outlined as follows:

- Free travel for disabled concessionary pass holders before 9.30am Monday to Friday: £20,000
- Free travel after 11.00pm Monday to Friday for disabled and older concessionary pass holders: £10,000
- £33 of vouchers for use on local taxi and bus services as an alternative to the statutory concession scheme if the applicant is disabled or lives over 800 metres from a frequent bus service: £80,000
- Half fare on community transport services: £160,000

The proposals would affect 120,000 older person concessionary pass holders, 8,500 disabled person concessionary pass holders and 3,600 holders of travel vouchers.

In response to concerns expressed, the Commission was advised as follows:

- Pre 9.30am free disabled transport the alternative would be payment of a fare or later travel when the free scheme was applicable;
- Post 11.00pm transport the alternative would be payment of a fare or earlier travel;
- Whilst it was recognised that the loss of taxi vouchers would affect those in rural areas with no regular bus services and those disabled persons who were unable to use less frequent buses, community transport and Demand Responsive Transport (DRT) would be available to such persons;
- Concessionary travel passes could be used on DRT and the ongoing review of the supported bus network was looking at an expansion of DRT where it was uneconomic to operate a scheduled bus service;
- Whilst the proposed changes to Community Transport charges would have an impact; it was not thought that this would affect the viability of the service;
- Care would be taken in the communication of the changes to those affected.

### RESOLVED:

That the concerns and comments made in response to the proposed changes to Concessionary Travel Scheme be drawn to the attention of the Cabinet.

### 23. 2012/13 Provisional Revenue and Capital Outturn.

The Commission considered a report of the Director of Corporate Resources concerning the Council's 2012/13 Provisional Revenue and Capital Outturn. A copy of the report, marked 'Item 10' is filed with these minutes.

Arising from the debate, the following points were noted:

- The Environment and Transport Departments' financial position had been affected by the severe winter weather, which had equated to a net overspend of £200,000. This was becoming a trend year-on-year and it was reported that it might be necessary to top-up the budget to take account of less predictable weather in future;
- The net underspend relating to the work of the Police and Crime Panel was largely
  due to the need to administer a complaints process, which had yet to be required and
  to the early stage of development of the Panel which had only just begun its work;
- The risk assessment of the Capital Programme would be reported as part of a guarterly capital monitoring report to the Commission at its meeting on 4 September.

### **RESOLVED:**

That the report be noted.

24. Corporate Complaints and Commendations Annual Report 2012-2013.

The Commission considered a report of the Director of Corporate Resources concerning the Corporate Complaints and Commendations Annual Report 2012/2013. A copy of the report, 'marked' Item 11', is filed with these minutes.

Arising from the debate, the following points were noted:

- The significant increase in the number of complaints relating to Highways issues. Most of these related to information flow and feedback to customers, rather than the quality of officers' work. The Director of Corporate Resources had commissioned an "end-to-end" review of the way in which Highways matters were being dealt with, which some members would be involved in;
- Better joint-working was taking place with partners in health to ensure that joint health and social care complaints were being dealt with efficiently and by the appropriate agency;
- The Customer Relations Manager was taking a more active role at a higher level in dealing with complaints that had stalled in the system, acting as the 'Champion of the Customer';
- Commendations for Council staff were on the increase and the Customer Relations
  Team was working to further increase the visibility of the positive contributions staff
  made on a day-to-day basis.

### RESOLVED:

- (a) That the contents of the third Corporate Complaints and Commendations Annual Report 2012-2013 (covering the period 1 April 2012 to 31 March 2013) be noted;
- (b) That the positive steps being made in both complaints handling times and capturing commendations be supported.

### 25. <u>Date of next meeting.</u>

It was NOTED that the next meeting of the Commission would be held on 4 September at 2.00pm.

2.00 - 4.40 pm 05 July 2013 **CHAIRMAN** 



### **SCRUTINY COMMISSION - 4 SEPTEMBER 2013**

### REPORT BY THE DIRECTOR OF CORPORATE RESOURCES

### 2013/14 MEDIUM TERM FINANCIAL STRATEGY MONITORING (PERIOD 4)

### **Purpose of Report**

1. To provide members with an update on the 2013/14 revenue budget and capital programme monitoring position. The report includes recommendations on the use of the projected revenue underspend to fund "invest to save" initiatives and sets out a revised capital programme that will be submitted to Cabinet on 13<sup>th</sup> September for approval. The report also includes a review of the deliverability of schemes within the capital programme.

### **Policy Framework and Previous Decisions**

 The 2013/14 revenue budget and the capital programme for 2013/14 to 2016/17 were approved by the County Council at its budget meeting on 20 February 2013 as part of the Medium Term Financial Strategy (MTFS). The MTFS is monitored throughout the financial year.

### Background

- 3. The latest revenue budget monitoring exercise shows a net projected underspend of £7.7m, as summarised in Appendix 1. Details of major variances are set out in Appendix 2 and in paragraphs 16 to 27 below.
- 4. The latest capital programme monitoring exercise included a review of the deliverability of the programme.
- 5. Paragraph 28 below sets out proposals for new invest to save initiatives which it is proposed are funded from the projected revenue budget net underspend.
- 6. The monitoring information contained within this report is based on the pattern of revenue and capital expenditure and income for the first four months of this financial year. As a result the forecasts should be regarded as initial indications.

### **REVENUE BUDGET**

7. The results of the latest 2013/14 revenue budget monitoring exercise are summarised in Appendix 1.

### **Children and Young People's Service**

### **Dedicated Schools Grant**

8. A net underspend of around £0.5m is currently forecast, mainly due to lower than expected demand for the new Two Year Old Nursery Education Funding project. This net underspend will not impact on the General County Fund as under the terms and conditions of Dedicated Schools Grant any underspend must be allocated to the following year's Schools Budget.

### **Local Authority Budget**

9. A net underspend of £0.58m (1.0%) is forecast, mainly due to the early identification of savings, offset by overspends, particularly regarding legal costs in children's social care.

### **Adults and Communities**

- 10. The Department are experiencing some financial pressures relating to increasing demographic pressures whilst delivering the £12.4m targeted level of savings in the current year, resulting in a projected overspend in the region of £3m for 2013/14.
- 11. £6.5m of the departmental efficiency programme relates to the Effective Support efficiency project which reviews client needs and considers alternative sources of support. A shortfall of £3.6m is currently projected arising from a smaller backlog of outstanding reviews than originally anticipated reducing the scope to make savings as well as lower savings achieved per person. £2.4m of health funding has been agreed for this year to mitigate some of the shortfall in savings and alternative savings opportunities are being investigated to offset the balance. Details of the use of the health funding transfer are given in Appendix 3.

### **Environment and Transportation**

12. The Department is forecast to underspend by a net £0.1m (0.1%). An overspend on highways maintenance budgets is offset by net underspends on transport and waste budgets.

### **Chief Executives**

13. An underspend of £0.1m (0.7%) is forecast, mainly relating to staff vacancies and an underspend on growth allocated for the establishment and support of the Police and Crime Panel.

### **Corporate Resources**

14. An underspend of £0.6m (1.8%) is forecast, mainly due to staff vacancies and increased income.

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### **Public Health**

15. The service is currently forecast to be on budget. The budget is shown net nil as it is funded entirely from specific grant.

### Contingencies

- 16. The 2013/14 budget includes a £1.2m contribution for investment in Loughborough Science Park. At this stage the contribution is forecast to be made in the current year, although there is a possibility that it may slip to 2014/15, in which case the sum will be carried forward.
- 17. A contingency of £4.5m was made against delays in the achievement of savings. No major problems have been identified at this stage, other than on the Effective Support saving (see paragraph 11 above).
- 18. A provision of £3m was made for severance / invest to save issues. If the requirement is less during the year, the balance will be transferred to the Invest to Save / Severance earmarked fund to meet costs in future years.
- 19. A contingency of £1.2m was made for council tax collection deficits following the implementation of the Government reforms on the Localisation of Council Tax Support (LCTS). The situation is being monitored on a monthly basis in liaison with the District Councils and at this relatively early stage in the year there does not appear to be any significant risks to collection fund balances. Discussions are taking place with the District Councils regarding a possible contract with an external company to undertake checks on Single Person Discounts and the County Council will support that work with a financial contribution of around £50,000 which could be funded from this contingency. Given the relatively early stage in the year, the contingency is forecast to be spent but the position will be monitored as the year progresses.
- 20. A contingency of £9.0m was made for inflation, of which £0.6m has been allocated regarding street lighting energy and winter maintenance salt inflation. Pressures are expected on residential care charge increases, highways maintenance, passenger transport, buildings maintenance, waste management and energy budgets. The contingency included £3m for general pay inflation based on an assumed increase of 2%. A pay increase of 1% has been agreed, leading to an underspend of around £1.5m.

### **Central Items**

21. The original budget for the financing of capital assumed that £40m of external debt would be borrowed during the year, whereupon it would begin to earn interest. However, due to continued low interest rates and the level of internal balances it is highly unlikely that this money will now be borrowed during

- 2013/14. As a result an underspend of £2.5m is forecast as a consequence of not incurring interest costs on the previously expected borrowing.
- 22. Local Services Support Grant includes grant funding for Extended Rights to Free Travel. The Department for Education released the 2013/14 and indicative 2014/15 allocations in July 2013 (£675,400 and £494,900 respectively) and these show significant cuts from the 2012/13 level used in the original 2013/14 budget (£795,500). CYPS and E&T are checking whether the £120,100 reduction in grant can be offset by reductions in expenditure. The further decrease of £180,500 will need to be reflected in the 2014 2018 MTFS.
- 23. The County Council agreed to contribute £125,000 for additional administrative costs and £250,000 towards Discretionary Discount Funds (DDF) following changes made under the LCTS reforms. The District Councils are providing monthly monitoring information on awards made from the DDFs and at this early stage only relatively minor amounts have been granted. The situation will be kept under review as the year progresses. The LCTS schemes will need to be revised for 2014/15 as all the schemes, with the exception of Harborough, were based on the one-off transitional 8.5% cap. The County Council and other Preceptors are in dialogue with the District Councils on this issue.
- 24. From April 2013, the Department for Works and Pensions (DWP) transferred funding to the County Council (£1.08m) which had previously been used to provide Community Care Grants and Crisis Loan schemes. This funding is to provide short term support to families under exceptional pressure and to support individuals returning to their communities from institutional care. To meet the needs of the local community the County Council established the Leicestershire Welfare Provision (LWP). It was anticipated that additional funding would need to be allocated from County Council resources in light of the historic overspends experienced by DWP, the changes to benefits announced and the challenging economic climate. A £0.2m contingency was included in the 2013/14 revenue budget to allow excess demand to be dealt with. Based on the monitoring of the LWP, it is unlikely that the £0.2m contingency will be required and it is therefore projected to be unspent.
- 25. The County Council will receive £1.7m New Homes Bonus Grant (NHBG) in 2013/14, of which £0.5m will be used within the Chief Executive's budget to provide support for the provision of new homes. The balance of £1.2m funds part of the £4m revenue contribution to the funding of capital and will be allocated to extra care schemes. NHBG is forecast to increase to around £3m in later years, although the Government is consulting on proposals to top-slice 35% of the grant from 2015/16 to redistribute money to Local Economic Partnerships. An alternative proposal involves a 100% top-slice from County Councils and a 19% top-slice from Districts.
- 26. The 2013/14 budget includes a forecast of £5.3m for Education Services Grant. The grant is subject to the level of Academy conversions during the financial year and the latest estimate of the grant to be received by the County Council is around £5.55m.

### **Business Rates**

27. The Government introduced the Business Rates Retention system from April 2013. The County Council is liaising with the District Councils, Leicester City Council and Rutland County Council and monthly monitoring is being undertaken to assess the position of the Leicester and Leicestershire Pool. At this early stage, the County Council's "local share" is forecast to be around £0.4m higher than the "baseline" amount reflected in the original budget. The Pool is projected to generate an additional £0.9m for the sub region in 2013/14, which is higher than the £0.7m projected in January 2013 when the Pool was formally established. There are risks and uncertainties around the projections and it is possible the surplus could be higher.

### Revenue Summary / Invest To Save Proposals

- 28. A net revenue underspend of £7.7m has been identified. The approach to underspends during the period of austerity has been to use funds to reduce liabilities (and associated future costs), fund Invest to Save projects and provide resources for one-off investment for Council priorities. It will be proposed to Cabinet to continue this approach and that the underspend be used to fund the following:
  - Potential contribution to the City of Culture if the bid is successful.
  - Potential contribution to Bradgate Part Trust to purchase some additional land (up to £60,000).
  - Potential Highways projects. However, further work is required to assess the benefits.
  - The balance of any underspend at the year end is used towards repayment of pension liabilities on the pension fund. Subject to technical accounting issues this will reduce ongoing employer contributions. If this principle is adopted work will be undertaken as part of the actuarial valuation to assess the value for money of such an approach. If this is not possible then to use the balance of any underspend to repay debt.

### **CAPITAL PROGRAMME**

- 29. As part of the period 4 monitoring exercise a review of the deliverability of the capital programme was undertaken, shown in Appendix 4. Where projects are unable to be delivered in 2013/14 these have been reprogrammed to 2014/15 within the revised 4 year capital programme.
- 30. The revised capital programme, including changes in funding that have arisen since the MTFS was approved in February, will be presented to Cabinet on 13<sup>th</sup> September for approval.
- 31. The revised capital programme is shown below in summary and in detail in Appendix 4 including a risk rating for each scheme in Appendix 6. The detailed list of funding changes is shown in Appendix 5.

2013/14	Original Budget + Slippage from 2012/13	Changes in Funding 2013/14	Schemes Reprogram med to 2014/15	Revised Budget	Forecast
	£m	£m	£m	£m	£m
CYPS*	22.0	-3.0	-1.6	17.4	17.4
Adults and Communities	2.1	0.3	0.0	2.4	2.4
E&T - Transportation	31.8	6.0	-0.5	37.3	37.3
E&T - Waste Management	3.9	0.0	0.0	3.9	3.9
Chief Executive's	0.4	0.3	-0.1	0.6	0.6
Corporate Resources	3.8	-0.1	-0.7	3.0	3.0
Corporate Programme	1.5	0.0	-0.3	1.2	1.2
Total	65.5	3.5	-3.2	65.8	65.8

<sup>\*</sup>Excludes CYPS – Devolved Formula Capital (DFC)

32. The main changes in funding and schemes reprogrammed are detailed below.

### **Children and Young People's Service**

### Changes in Funding (-£3.0m)

- 33. On the 1<sup>st</sup> March 2013 the Education Funding Agency (EFA) released the delayed capital settlement. The settlement was £3m lower than the estimates used in the in the original capital programme for 2013/14. The EFA had changed the basis upon which the calculations were made compared with previous years which could not have been predicted. The revised allocations are:
  - Basic Need 2013/14 Capital Grant, £3.45m. This is £2.15m lower than the £5.6m estimated in the original MTFS. The actual grant was £6.9m for 2013/14 and 2014/15 which has been profiled equally across both years.
  - Maintenance 2013/14 Capital Grant, £5.4m. This is £0.8m lower than the £6.2m estimated in the original MTFS. No allocation has yet been announced for 2014/15.
- 34. Following the EFA announcement a review of the priority of schemes within the CYPS capital programme has been carried out resulting in the following proposals within the revised capital programme. The Strategic Maintenance Programme will be reduced by £0.3m and the School Accommodation Programme by £2.7m. Within the school accommodation programme 4 schemes where pupil growth numbers are forecast to be in later years, will now be reprogrammed from 2013/14 to 2014/15. These are:

Burbage Infants	new modular building
Ibstock Infants	replacement of 3 mobile classrooms with a permanent
	building with 4 classrooms
Quorn St	permanent building with 2 classrooms and a group room
Bartholomew's	
Ratby Primary	permanent building with 3 classrooms and a group room

- 35. The EFA announcement also included a reduction to the Schools Devolved Formula Capital allocation from £1.2m included in the original MTFS to £1.1m. This is due to the transfer of pupils to Academy schools. DFC is allocated to schools to spend.
- 36. The 2013/14 capital programme includes £0.3m for the development of SEN provision. This was allocated to the development of a 25 place school for children with autism, however this has proved financially unviable. Other areas of SEN demand have been considered but there are no immediate priorities for the capital identified. As a result the funding has been transferred to the school accommodation programme to offset the reduction in grant funding mentioned earlier.

### Schemes Reprogrammed (-£1.6m)

- 37. School accommodation programme £1.5m. The revised programme totals £6.7m. The late notification of the CYPS capital allocations from the DfE have delayed the start of works resulting in a risk that the full programme will not be delivered in the current financial year. The programme includes 13 main projects, and small programmes of works. This includes, demolitions, ofsted safeguarding and planning, schools access initiative and advanced design works.
- 38. £133,000 of the £200,000 scheme to build a replacement playing field at Croft Primary School has been reprogrammed to 2014/15. Work to obtain lease permission, temporary access and planning permission is taking longer than anticipated with the added complication that work cannot take place while the school is open. The latest estimate is once permissions are obtained ground levelling and drainage can take place with seeding of the field in spring 2014 for use in September 2014.

### **Adults and Communities**

### Changes in Funding (+£265,000)

39. The revised programme includes refurbishment and improvement works at Shepshed Library (£66,000) and Wigston Library (£192,000) as part of the closer integration of library and adult services. The libraries will benefit from an improved layout and more efficient use of space and the ability to generate additional external income from Adult Learning courses. Both projects are on target to complete by September 2013.

### **Environment and Transportation – Transportation Programme**

### Changes in Funding (£6.05m)

- 40. A50/A46 junction improvements, £2.3m. Project to improve safety and relieve congestion; increase and widen lanes, provide a dedicated left turn lane and traffic signals on the busiest arms of the roundabout. £1.0m additional funding awarded from the Growth Point Fund Growing Places Fund via the Local Enterprise Partnership, and £1.3m from section 106 developer funds.
- 41. MTFS revenue contributions, £3m. Includes £1m from 2012/13 MTFS outturn underspend, £1.5m allocated in the 2013/14 MTFS and the capitalisation of works previously funded from revenue funding, £0.5m. The funding has been allocated to:

Transport Asset Management (TAM) Programme, Unclassified Roads, £1.1m

- TAM, Non Principal classified roads, £1.1m
- TAM, Principal Roads, £0.4m
- TAM, Bridges Programme, £0.2m
- Braunstone Asda Roundabout major scheme, £0.2m (nb. total scheme £2.9m. Other funding; £2.5m from Integrated Transport programme and £0.2m section 106 funding).
- 42. Sustainable Travel Group Vehicle replacement, (+£0.48m). Acquisition of new vehicles funded from E&T vehicle renewals fund.
- 43. Gulley Emptiers, £0.34m. Balance of £0.5m allocated in 2012/13 from the 2011/12 MTFS underspend.
- 44. Loughborough Town Centre, £0.32m. Rephasing of DfT capital grant to match the latest forecast of work on site.
- 45. Highways Depot Review (invest to save) (£0.3m increased funding from earmarked E&T funds & £0.6m transferred from unallocated programme). Project commenced in 2012/13. As the project has proceeded additional works are necessary to ensure environmental compliance, improve security and various other improvements across the remaining depots.
- 46. Traffic Signs lighting (invest to save). Reduction of £1.06m. The total project was £1.2m. This includes £1.056m to replace traffic signs illumination with LEDs. However following a DfT announcement in April 2013 of a radical revision of Traffic Signs Regulations and General Directions which may reduce the need to light all signs, the project has been put on hold. Depending on the outcome of the DfT review the scheme may be resubmitted as part of the 2014 MTFS. The balance on the project of £176,000 to de-illuminate signs is continuing as planned.

### Schemes Reprogrammed (-£0.5m)

47. Integrated transport schemes – active and sustainable travel block. £0.5m of the £1.44m programme will be reprogrammed to 2014/15. The programme, which contains a number of small schemes, has been identified. However at this stage the start dates are still being finalised, resulting in a likely risk that the programme will not be fully complete by the year end.

### Other

48. Local Pinch Point Fund – M1 Bridge, Lubbesthorpe, £8.7m. The new Lubbesthorpe sustainable urban extension requires a bridge to be built over the M1 north of junction 21 in order to access the site. The County Council has been awarded £5m grant from the DfT, Local Pinch Point Fund with the remainder of the funding, £3.7m, coming from legal agreements, section 38, 106 and 278 with developers of the site. The detailed plans are currently being drawn up with an outline start date for the bridge of 1 April 2014 with completion in August 2015. An update will be provided in the next monthly monitoring report.

### **Environment and Transportation – Waste Management Programme**

### Changes in Funding (nil impact)

- 49. Kibworth Recycling and Household Waste Site (RHWS), £348,000. It is unlikely that construction work on the redevelopment of Kibworth RHWS will commence in 2013/14 as originally planned and therefore it will be proposed to Cabinet in September that the scheme is removed from the capital programme for the current year pending confirmation of the requirements of the scheme (note £50k remaining relates to surveys and investigation works). The funding released, £348,000 from the Waste Strategy Implementation fund, will be allocated to other waste management schemes in 2013/14, including:
  - Whetstone Bulking and Transfer Station, increase of £233,000. To provide gully waste treatment facilities.
  - Loughborough Transfer Station, £46,000
  - Other RHWS Sites including, Lount, and the General RHWS improvement Programme, total £69,000

### **Chief Executives**

### Changes in Funding (£294,000)

50. The main change relates to the inclusion into the programme of a new Community Centre in Kegworth, £300,000, agreed by Cabinet 6 March 2013. The project is funded from earmarked capital receipts to be realised after the sale of the existing centre.

### Schemes Reprogrammed (-£75,000)

- 51. Shire Village Hall and Community Centre Grants, part reprogrammed £50,000 to 2014/15. The programme allows projects one year from the date of allocation to complete before payment is released. Currently £19,000 has been allocated.
- 52. Better Places Grants, part reprogrammed £25,000 to 2014/15. The programme has been fully committed, however as payments are subject to completion of schemes it is recognised that an element of funding will not be required until 2014/15.

### **Corporate Resources**

### Changes in Funding (-£64,000)

53. Comprises new ICT capital expenditure of £74,000 to provide ICT hardware for the replacement SSIS system (Integrated Adults System), funded from the ICT renewals revenue fund, and £138,000 reduction in funding across 4 schemes that have been completed.

### Schemes Reprogrammed (-£722,000)

- 54. Catherine Dalley House, Bungalow, £150,000. Funding to provide replacement accommodation for tenant. The project has been deferred to 2014/15 whilst negotiations continue with the tenant.
- 55. Demolition of Vacant Buildings, £150,000. Detailed proposals have been formulated and a tendering exercise is underway to demolish one site which is scheduled to complete by the end of March 2014. Based on the latest estimates, £150,000 (of total £0.5m) will not be needed until 2014/15 for work to demolish other surplus sites.
- 56. Corporate ICT Programme, £50,000. The original 2013/14 programme includes £50,000 for initial costs associated with the new WAN to be replaced in 2014/15. However now that the procurement of the WAN is almost complete, the profiling of costs are clearer, meaning that this funding will not be required until 2014/15.
- 57. ICT on-line services project £347,000. The on-line services project has undertaken a fundamental review of the Council's approach to website delivery and the increased availability of citizen self-service. The results of that review indicate the need for a radically different approach to web service delivery. Procurement of the various components of the future solution will start in the next two months and will take up to six months. The schemes affected are:
  - Citizens self-service technology, £137,000
  - On-line technology refresh,£150,000 (of a total budget of £250,000)
  - Oracle policy automation tools, £60,000

58. Property Management Information System, £25,000 (of total £50,000). Based on the latest estimate of payments. The procurement process is underway, however the implementation timetable is extremely tight (1 April 2014) and it is likely that the 2<sup>nd</sup> instalment will not be required until 2014/15.

### Other Issues

59. Industrial Properties improvements, £0.42m. Options are being considered to fund urgent works to enable the full occupation of industrial properties that are currently, or expected to become, unusable. This will be included in the programme at a future date.

### **Corporate Programme**

### Schemes Reprogrammed (-£328,000)

60. Funding originally programmed in 2013/14 towards the refurbishment of the former fire service headquarters has been reprogrammed to 2014/15. This is due to a delay in the acquisition of the property that is now anticipated to complete in December 2013. The fire service has confirmed that they intend to move the Fire Control to Southern Fire Station by November 2013. The purchase of the building will then take place in December 2013.

### **Capital Receipts**

- 61. The forecast level of general capital receipts is £14.0m compared with a revised requirement of £7.9m after removing the E&T traffic signs lighting scheme.
- 62. A review is being undertaken to consider options to use the additional receipts for invest to save proposals that will generate on going revenue savings.

### **Capital Summary**

63. The capital programme has been revised for changes in funding and reprogramming of schemes to 2014/15 where they are unable to be delivered in the current financial year.

### Recommendation

64. The Scrutiny Commission is asked to note the contents of this report.

### **Background Papers**

Report to County Council – 20 February 2013 – Medium Term Financial Strategy 2013/14 – 2016/17

### Circulation under the Local Issues Alert Procedure

None.

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### **Appendices**

Appendix 1 – Budget Monitoring Statement

Appendix 2 - Revenue Budget – forecast main variances

Appendix 3 – Use of Social Care Transfer funding in 2013/14

Appendix 4 – Revised Capital Programme

Appendix 5 – Capital Programme, Changes in Funding

Appendix 6 - Capital Programme Risk Rating

### **Equal Opportunities Implications**

No direct implications.

### REVENUE BUDGET MONITORING STATEMENT FOR THE PERIOD : APRIL 2013 TO JULY 2013

FOR THE PERIOD : API	RIL 2013 TO JU	JLY 2013			
	Updated Budget	Projected Outturn	Differen from Upd Budge	ated	
	£000	£000	£000	%	
Schools Budget					
Delegated	142,881	142,881	0	0.0	
Centrally Managed Dedicated Schools Grant (DSG)	55,614 -197,808	55,084 -197,808	-530 0	-1.0 0.0	
DSG Reserve	-687	-687	0	n/a	
	0	-530	-530	n/a	GREEN
LA Budget					
Other Children & Young People's Services	60,712	60,132	-580	-1.0	GREEN
Adults & Communities	129,437	132,437	3,000	2.3	RED
Environment & Transport	82,385	82,285	-100	-0.1	GREEN
Chief Executives	16,031	15,921	-110	-0.7	GREEN
Corporate Resources	34,286	33,676	-610	-1.8	GREEN
Public Health	0	0	0	0.0	GREEN
DSG (Central Dept recharges)	-1,077	-1,077	0	0.0	GREEN
Carbon Reduction Commitment	450	450	0	0.0	GREEN
Corprate Growth & Savings	-145	~145	0	0.0	GREEN
Loughborough Science Park	1,200	1,200	0	0.0	GREEN
Contingency for efficiency savings	4,460	0	-4,460	-100.0	GREEN
Severance / Invest to Save	3,000	3,000	0	0.0	GREEN
Contingency for Council Tax collection deficits	1,200	1,200	0	0.0	GREEN
Contingency for inflation	8,354	6,854	-1,500	-18.0	GREEN
Total Services	340,293	335,933	-4,360	-1.3	
Central Items					
Bank & Other Interest	-1,750	-1,750	0	0.0	GREEN
Financing of Capital	28,420	25,920	-2,500	-8.8	GREEN
Revenue funding of capital	4,000	4,000	0	0.0	GREEN
Financial Arrangements etc	72	72	0	0.0	GREEN
Members Exps & Support etc.	1,347	1,327	-20	-1.5	GREEN
Provision for future Elections	335	335	0	0.0	GREEN
Flood Defence Levies	270	273	3	1.1	AMBER
Pension Costs	2,000	1,980	-20	-1.0	GREEN
Council Tax Freeze Grant	-2,400	-2,430	-30	1.3	GREEN
Local Services Support Grant	-948	-828	120	-12.7	RED
Contribution to Discretionary Discounts & Admin	375	375	0	0.0	GREEN
LCTS Transitional Grant (one-off 13/14)	-537	-537	0	0.0	GREEN
Crisis Loans (net position)	200	0	-200	-100.0	GREEN
New Homes Bonus Grant	-1,698	-1,698	0	0.0	GREEN
New Homes Bonus - element of top slice returned	-460	-460	0	0.0	GREEN
Education Services Grant	-5,300	-5,550	-250	4.7	GREEN
County Hall car park extension	344	301	-43	-12.5	GREEN
Total Central Items	24,270	21,330	-2,940	-12.1	
Total Spending	364,563	357,263	-7,300	-2.0	
Eundina					
Funding Revenue Support Grant	-81,249	-81,249	0	0.0	GREEN
Business Rates - Top Up	-35,073	-35,073	0	0.0	GREEN
Business Rates Baseline	-18,980	-19,350	-370	1.9	GREEN
Collection Fund net deficit / (surplus)	-377	-377	0	0.0	GREEN
Council Tax	-220,317	-220,317	0	0.0	GREEN
- -	-355,996	-356,366	-370	0.1	
Net Total	8,567	897	-7,670		

'Traffic lights' : Underspending / on budget Overspending of 2% or less Overspending of more than 2%

GREEN AMBER RED

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## Revenue Budget 2013/14 - forecast main variances

## **Children and Young People's Service**

### <u>Schools</u>

A net underspend of £0.5m is forecast. The main areas are:

	£000	% of	
		Budget	
Early Years and Childcare	-400	-23%	Demand lower than expected for the
			new Two Year Old Nursery Education
			Funding project which is funding
			additional places for deprived two year
			olds where requested by parents.
High Needs - Education of	-150	-4%	Underspend as result of turnover of
Vulnerable Groups			staff across a number of different
			services within the group.

### **Local Authority Budget**

A net underspend of £0.58m (1.0%) is forecast. The main variances are:

	£000	% of Budget	
Children's social care Legal Costs	380	100%	Significant increases in court costs for care proceedings - some as much as 50%.
Placement Budget	100	1%	Initial indications suggest additional pressure on the Independent Fostering agency budget. Increase in baby and mother placements. Further analysis currently been undertaken.
Secure Remand Budget	100	200%	Change in legislation post budget approval.
Operational Placements - Social Care	-340	-22%	The retendering of a contract for residential placements has resulted in savings.
Targeted Early Help	-300	-53%	The development of early help services has allowed for early efficiencies to be made with no impact on services.
Directorate	-135	-17%	Staffing savings as a result of the departmental restructure.
Homecare - non disabled children	-120	-100%	This budget significantly underspent in 2012/13 and is now projected to deliver savings.
Independent Home Care Children's and Families	-80	-10%	Contract savings delivered through the Supporting people programme.
Short Breaks for Disabled Children	-50	-31%	Lower demand for financial support

### **Adults & Communities**

Further work is being undertaken to review the forecasts. At this stage the Department is forecasting an overspend of  $\pounds 3m$  (2.3%). The main variances are:

	£000	% of	
		Budget	
Community based spend (Direct cash payments, homecare and community life choices)	3,700	14%	Shortfall in Effective Support project savings. £1.5m of savings are projected from service user reviews compared to the target of £6.5m. £2.4m of health funding has been agreed as mitigation for this year leaving a budget deficit to fund care packages of c£3.6m.  Demographic pressures are also being experienced above budgeted level but this is mainly offset by additional residential income.
Community Care Finance	100	1%	Additional staff required for increased personal budgets and manual processes prior to IAS implementation.
Housing related support services	(300)	(6%)	Anticipated savings through the acceleration of the review of these non statutory services. Further savings may be possible to offset more of the department deficit.
Care Pathway Staff Vacancies	(300)	(3%)	Projected recruitment drag relating to labour turnover and delays recruiting to vacancies.
Services for the disabled	(200)	(6%)	Efficiencies relating to greater recycling of equipment and previous contract retender.

### **Environment and Transportation**

At present the Department is forecast to underspend by £0.1m (0.1%). The main variances are:

	£000	% of	
		Budget	
Highway Structural	450	6%	Overspend mainly due to forecast increase
Maintenance			in patching activity.
Highways Safety	170	10%	Potential overspend on the Gully Empting
Maintenance			budget, due to possible need to increase
			frequency of emptying to help reduce risk
			of flooding.

Fleet Trading Account	170	47%	Mainly due to a reduction in income from the School Meals Service as a result of academies.
Local Bus Revenue Support	60	2%	Mainly due to increased contract costs.
Concessionary Travel	-330	-6%	An early estimation of a reduction in demand. The 2013/14 budget included growth of £90k.
Transport Policy & Strategy	-200	-29%	One-off growth included in budget for additional advance design of capital schemes unlikely to be utilised in 2013/14, but will be required in 2014/15 to cover work mainly around strategic junctions schemes.
Community Transport	-170	-20%	DfT Grant for Community Transport Support carried forward from 2012/13 of £334k unlikely to be fully spent in 2013/14. Possible transfer into reserve for use in 2014/15.
Mainstream School Transport	-100	-2%	Saving expected as a result of E auctions.
MBT Contracts	580	12%	Additional tonnage of 7,500 (see note below).
Haulage Contracts	135	24%	Additional haulage due to a change in the treatment of wood waste following recent Environment Agency guidance.
Green & Wood Waste	120	10%	A forecast overspend on wood waste following recent Environment Agency guidance, leading to a review of how wood waste is treated in the future in order to ensure compliance with the guidance.
Disposal Contracts	-785	-9%	A forecast reduction in tonnage of 8,100 mainly due to the redirection of waste to the MBT facility in order to secure a reduced gate fee £650k. In addition a reduction in street sweepings amounting to a saving of £135k.
Recycling Credits	-200	-4%	Based on early indications from the returns received from the districts to date a saving of £200k is forecast. This is due to a number of factors including the wet weather during April & May but also that the budget is based on a tonnage estimate in excess of actual tonnages experienced last year.

## **Chief Executives**

An underspend of around £110,000 (0.7%) is forecast. The main variance is:

	£000	% of	
		Budget	
Democratic Services	-95	-15%	Relates mainly to staffing vacancies and non-use of growth funding allocated for the establishment and support of the Police and Crime Panel. It was initially assumed that additional resources were required for implementation but to date this has been absorbed.

## **Corporate Resources**

An underspend of around £0.6m (1.8%) is forecast. The main variances are:

	£000	% of	
		Budget	
Accounting	-250	-9%	Underspend on staffing - planned vacancies continue to be held, plus additional vacancies during 2013/14 due to secondments. Early achievement of efficiency savings.
Operational Property: Industrial Properties and Farms	-130	-17%	Underspend relates to County Farms from reduced overhead costs and increased rental income arising from rent and investment reviews.
Strategic Property	-100	-9%	Additional income for staff working on trading activities or separately funded projects.

### **Use of Social Care transfer Funding in 2013/14**

LCC will receive £8.6m NHS Transfer funding relating to Social Care Transfer for 2013/14. This funding can be used to support social care where there is a health benefit. It can be used to support existing services, transformation programmes and new initiatives. Decision on spend are made with agreement of the CCGs in Leicestershire. Allocations in Leicestershire can be broken down as follows:-

New Services/Initiatives	£m 3.7	Projects include greater support to carers, service
		users with autism, dementia & other mental health, improving quality in care homes, increasing the
		use of assistive technology to enable service users
		to stay in their own home, early intervention and prevention work.
Sustaining Existing Services	2.5	Includes supporting community life choices and supported living provision as well as supporting the changes in FACS eligibility (moderates) previously implemented.
Transformation Programme	2.4	Support during 13/14 partially to offset the risk of the Effective Support transformation programme
		not achieving its full saving in year.
Total	8.6	

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2013-14
PROGRAMME
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			7	2013/14						
	Original	Outturn	Transfers	Increase /	Reprogrammed	Revised	Revised	2015/16	2016/17	Total
	Programme	adjusts	within the	Decrease in			Budget	0003	0003	0003
	0003	2012/13 £000	programme £000	Resources £000	£000	£000	2014/15 £000			
CYPS			A CANADA	**************************************						***************************************
Commitments										
Short Breaks for Children - Aiming High	380					447			C	447
Development of SEN Provision	451	-121	-330				48		0 0	489
Loughborough Ashmount Replacement School	4,800	•				6,495			0	6.995
Birstall Longslade (All Weather Pitch)		185				185				185
Early Years 12/13		698				698				869
Other Minor Schemes		154	-137			17				17
New Starts										
School Accommodation Programme	10,159	294	467	-2,705	-1,500	6,715	1,500	0	0	8,215
- Basic Need						0	0			0
- Mobile Replacement						0	0			0
Strategic Capital Maintenance	3,000	104		-300		2,804	0	0	0	2.804
- Boiler Replacement										
- Structural Repairs						0	0			0
- Electrical										C
Replacement Playing Field - Croft Primary School	200				-133	67	7,		C	, UUC
							2		>	202
Sub-total	18,990	3,076	0	-3,005	-1,633	17,428	2,622	0	0	20.050
Schools Devolved Formula Capital	1,190			77-				***************************************		0
Overall Total	20,180	3,076	0	-3,082	-1.633	_	2.622	0	0	20.050

			20	2013/14						
	Original Programme	Outturn adjusts	Transfers within the	Increase / Decrease in	Reprogrammed to 2014/15		Revised Budget	2015/16 £000	2016/17 £000	Total £000
	£000	2012/13 £000	programme £000	Resources £000	£000	£000	2014/15 £000			
ADULTS & COMMUNITIES							· · · · · · · · · · · · · · · · · · ·			***************************************
Commitments										
Snibston Discovery park - refurbishment monument	1,465	104				1,569	0	0	0	1,569
SSIS Replacement	154	62		72		288	0	0	0	288
Charnwood Day Centre Solution		70		-55		15	0			15
LFE Library		10		-10		0	0			0
Loughborough Albert Street/Victoria Day Centre		2				2	0			N
War Memorial		က				n	0			n
New Starts										•
Extracare Provision in Blaby	120					120	1.080		C	1 200
Minor Capital Works	09	30				6	09		9	270
Shepshed Library - Refurbishment				99		99				99
Wigston Library - Refurbishment				192		192				192
Review of In-House Mental Health Service Phase 3						0	1,200	0	0	1,200
Total	1,799	281	0	265	0	2,345	2,340	9	09	4,805
						2,070			۱د	

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	Original Programme £000	Outturn adjusts 2012/13 £000	Transfers within the programme £000	Increase / Decrease in Resources £000	Reprogrammed to 2014/15 £000	Revised Budget £000	Revised Budget 2014/15 £000	2015/16 £000	2016/17 £000	Total £000
ENVIRONMENT AND TRANSPORT - TRANSPORTATION				**************************************						
Commitments Integrated Transport Schemes - Major Schemes	200		20			534	100	100	100	834
Melton By pass Birstall Park & Ride		37	-20			37	00			0
Junction 21 Developer Eunded		13		37		20	00	C	C	20
Unallocated 2012/13 carry forward		7	-522			21 256		00	00	21 256
Loughborough Town Centre Gritter Housing - completed as part of LHO Depot Review	6,680	-202	-30	321		7,001	4,347 0	409	00	11,757 0
Replacement STG Vehicles Gulley Emptiers LHO vehicles				480 335		480 335				480 335
Braunstone Asda Roundabout Asthyr Canal (rana extension towards Illot Wharf)	250		2,500	360		2,860	r C	i.		2,860
Asiny cana (cana extension towards ind Wilan) Better Bus Area Programme	1,794	74	485			369 2,353	562 0	530	0 0	1,523 2,353
Earl Shiton By pass Local Transport Plan3 Monitoring				56		56	145	147	, ,	56
New Starts						5	<del>1</del>	<u> </u>	f	f
A50/A46 Junction Improvement				2,330		2,330	0	0	0	2,330
Integrated Transport Schemes Connectivity & Accessibility	BUU	21	-485			126	1. 1.	4 7 7	700	400 c
Safety	744	~				879	810	810	810	3.309
Network Performance & Reliability	2,650		-2,500			166	1,715	1,715	1,715	5,311
Active & Sustainable Travel Transport Asset Management	06Z,T	/81		m	-200	940	1,310	810	810	3,870
Principal road carriageways	1,702			398		2,100		2,010	2,010	8,130
Unclassified road carriageways	2,547	200		1,131		4,135 3,678	3,445	3,125	3,125	13,830
Category 1,2,3&4 footways	2,570					2,570	1,880	1,880	1,880	8,210
Street lighting renewal (part)	000.1	392		200		2,061	1,590	1,590	1,590	6,831
Traffic signal renewal	200					219	170	170	170	729
Local Sustainable Transport Programme Getting to Work and Training	197	4				7	ζ.	C	C	r L
Active & Sustainable Travel/ Connectivity & Accessibility	7					<u> </u>	28	50	00	28
Invest to Save Street I inhting - part dimming	707	243				Č	c	C	C	0
Highways Depot Review	250		552	334		1,326		50	00	664 1,326
Indiminated Hallic Sighs (Subject to approved business case)  Total	1,232	04.0		-1,056		176		0	0	176
	1441	-		OCO,O	005-	31,261	21,536	16,175	15,298	90,276

# REVISED CAPITAL PROGRAMME 2013-14

			20	2013/14						
	Original Programme £000	Outturn adjusts 2012/13 £000	Transfers within the programme £000		Increase / Reprogrammed Decrease in to 2014/15 Resources £000	Revised Budget £000	Revised Budget 2014/15 £000	2015/16 £000	2016/17 E000	Total £000
ENVIRONMENT AND TRANSPORT - WASTE MANAGEMENT  Commitments Loughborough Transfer Station Whetstone Bulking/transfer Station and RHWS Kibworth RHWS Lount RHWS Loughborough Bridge	299 2,376 325	543 73	46 233 -348 25 6	,		350 3,152 50 32 32	0 70 693 0	0 0 26	000	350 3,222 769 32 6
New Starts CA Sites General	130	138	38			306	100	100		506
Total	3,130	992	0	0	0	3,896	863	126	0	4,885

# REVISED CAPITAL PROGRAMME 2013-14

APPENDIX 4

Party (1997)			20	2013/14	· · · · · · · · · · · · · · · · · · ·					
	Original Programme		Transfers within the		Increase / Reprogrammed Revised Decrease in to 2014/15 Budget	Revised Budget	<u> </u>	2015/16 £000	2016/17 £000	Total £000
	0000	0003	programme £000	Resources £000	£000	0003	2014/15 £000			
			To a control of the c		Promission of the Control of the Con					
CHIEF EXECUTIVES										
New Starts										
Shire Village Hall & Community Centre Grants	100	0			-50	50	150	100	100	400
Rural Capital Programme	100	100				200		0	0	300
Better Places	50	48			-25	73	75	20	50	248
Birstall P&R Artwork		9		9-		0	0		)	; C
Barwell Initiatives		က				m	0			, co
Kegworth Community Centre				300		300				300
Total	250	157	0	294	-75	626	325	150	150	1251

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APPENDIX 4

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# REVISED CAPITAL PROGRAMME 2013-14

APPENDIX 4

The state of the s			20	2013/14						
	Original Programme £000	Outturn adjusts 2012/13 £000	Transfers within the programme £000	Increase / Decrease in Resources £000	Reprogrammed Revised to 2014/15 Budget £000	Revised Budget £000	Revised Budget 2014/15 £000	2015/16 £000	2016/17 £000	Total £000
CORPORATE PROGRAMME Commitments Property Services: Acquisition of Fire HQ New Starts	1,500	2			-328	1,174	823	0	0	1,997
Invest to Save Programme (subject to approved business cases) Energy Efficiency Measures Storage Review						00	2,000	2,000	00	4,000
Replacement Loughborough Pennine House	20			····		20	1,500		20	2,570
Total	1,520	0	0	0	-328	1,194	5,323	4,000	50	10,567
TOTAL	58.170	7 346		3 540	.3 258	65 708	37 584	22 044	16 708	142 008
CYPS - Schools Devolved Formula Capital	1,190				0	1.113		0	0	0
OVERALL TOTAL	59,360	7,346	0	3,463	-3,258	66,911	37,581	22,911	16,708	142,998

# APPENDIX 5

# <u>Capital Programme – Changes in Funding</u>

Changes in funding on the capital programme 2013/14:

Department	Reasons	£000
Outturn Adjustments	2012/13 Outturn adjustment:	7,346
	CYPS - £3.076m	
	• A&C – £0.281m	
	E&T Transportation - £2.270m	
	E&T Waste Management - £0.766m	
	Corporate Resources - £0.796m	
	Chief Execs - £0.157m	
Sub Total (outturn		7,346
changes)		

Department	Reasons	£000
CYPS	DfE Basic Need Grant - Late notification from DfE of	
	reduction to Capital Programme	-2,747
CYPS	DfE Maintenance Capital Grant - Late notification	-300
	from DfE of reduction to Capital Programme	
CYPS	Various School and Section 106 contributions	42
A&C	SSIS Replacement with Integrated Adults System	72
A 9 C	(IAS) – from A&C earmarked revenue fund	66
A&C	Shepshed Library Using Buildings Better - from A&C earmarked revenue fund	66
A&C	Wigston Library Using Buildings Better - from A&C	192
	earmarked revenue fund	004
E&T - Transportation	Loughborough Town Centre – Dept. for Transport Grant Funding	321
E&T - Transportation	Vehicle replacement; Sustainable Travel Group	480
	Vehicles – E&T Renewals Fund	
E&T - Transportation	Gulley Emptiers LHO vehicles – MTFS 2011/12	335
	underspend – Invest to Save fund	
E&T - Transportation	Braunstone Asda roundabout – Section 106 Junction 21 funding	200
E&T - Transportation	Earl Shilton Bypass – S.106 funding	56
E&T - Transportation	A50/A46 Junction Improvement – Section 106 Developer contributions	412
E&T - Transportation	A50/A46 Junction Improvement - Growth Point grant	1,918
	funding	
E&T - Transportation	Additional Schemes funded from Revenue	3,010
	contributions:	
	2012/13 MTFS c/fwd revenue underspend £1.0m,	
	2013/14 MTFS one-off £1.5m,	
	Highways Maintenance revenue budget £0.51m	
	Total = £3.010m	

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### **APPENDIX 6**

## Capital Programme 2013/14 - Risk Assessment (Projects >£100,000)

Red - high risk of slippage or underspend Amber - low/medium risk of slippage/underspend Green - firm forecast

### **Children and Young People's Service**

Scheme	£000	Risk Rating (RAG)	Explanation of Risks
Short Breaks for Children	447	Amber	Grants are awarded to providers on an application basis following an invitation for bids. The latest position is being reviewed and it is likely that an underspend will be reported. An update will be reported in Autumn.
Loughborough Ashmount Replacement School	6,495	Green	Good progress continues to be made on the construction of the new school with completion of the building expected at the end of December 2013. There is the potential for acceleration on the scheme, (£0.5m programmed in 2014/15) in respect of external works and planting that may be brought forward to early 2014, however this will be subject to the weather and is not currently included within the 2013/14 forecast.
Birstall Longslade All Weather Pitch	185	Amber	LCC contribution of section 106 funding to school managed project. The school are reconsidering the use of the funding towards a sports pitch following further analysis of likely rental income and school priorities. The funding may be used to develop ICT instead in response to their recent OfSTED judgement.
Early Years for 2 Year Olds	698	Green	DfE grant to develop capacity for 2 year old places. The latest position is being reviewed and it is likely that an underspend will be reported. An update will be reported in Autumn.
School Accommodation Programme	6,715	Green	Original programme, £8.2m, revised to £6.7m after £1.5m reprogrammed to 2014/15.  Programme to build new school places, replace / demolish time expired accommodation and tackle urgent capital issues raised via OfSTED. The programme has been identified and projects at various stages of completion. No additional risks are forecast with delivery.
Strategic Capital	2,804	Green	Funding towards boiler replacements, structural

Maintenance	repairs and electrical repairs. The programme
	has been developed and involves a large
	number of small schemes. A contingency is held
	across the programme for works that may arise
	during the year however due to the nature and
	duration of these projects no risks of slippage
	are anticipated.

# **Adults & Communities**

Snibston Discovery Park  1,569 Green Works to refurbish the scheduled monument. Works started in 2012/13 with completion expected in December 2013. The weather is a potential risk but with a 3 month margin to the year end it is unlikely that the scheme will slip.  SSIS Replacement  288 Green Payment to ICT supplier. The system is on target to go live as planned in January 2014.  Extracare Provision in Blaby  To develop extracare accommodation in Blaby in conjunction with the East Midlands Housing Association (EMHA). The total County Council contribution is £1.2m (£1.08m in 2014/15) towards the total project costs of £7.5m. EMHA have recently been successful in their bid to the Homes and Communities Agency and the scheme is on schedule as originally planned. It is expected that the £120,000 contribution will be spent on architectural design fees and quantity surveying costs in 2013/14. Legal Services will be working on formulating the early stages an	Scheme	£000	Risk Rating (RAG)	Explanation of Risks
to go live as planned in January 2014.  Extracare Provision in Blaby  120 Green To develop extracare accommodation in Blaby in conjunction with the East Midlands Housing Association (EMHA). The total County Council contribution is £1.2m (£1.08m in 2014/15) towards the total project costs of £7.5m. EMHA have recently been successful in their bid to the Homes and Communities Agency and the scheme is on schedule as originally planned. It is expected that the £120,000 contribution will be spent on architectural design fees and quantity surveying costs in 2013/14. Legal Services will be working on formulating the early stages an	-	1,569	Green	Works started in 2012/13 with completion expected in December 2013. The weather is a potential risk but with a 3 month margin to the
in Blaby  conjunction with the East Midlands Housing Association (EMHA). The total County Council contribution is £1.2m (£1.08m in 2014/15) towards the total project costs of £7.5m. EMHA have recently been successful in their bid to the Homes and Communities Agency and the scheme is on schedule as originally planned. It is expected that the £120,000 contribution will be spent on architectural design fees and quantity surveying costs in 2013/14. Legal Services will be working on formulating the early stages an	SSIS Replacement	288	Green	
will hold additional discussions with EMHA in September on matters such as internal design and the scheduled programme of works.	in Blaby		Green	conjunction with the East Midlands Housing Association (EMHA). The total County Council contribution is £1.2m (£1.08m in 2014/15) towards the total project costs of £7.5m. EMHA have recently been successful in their bid to the Homes and Communities Agency and the scheme is on schedule as originally planned. It is expected that the £120,000 contribution will be spent on architectural design fees and quantity surveying costs in 2013/14. Legal Services will be working on formulating the early stages an agreement in September. The County Council will hold additional discussions with EMHA in September on matters such as internal design and the scheduled programme of works.
Wigston Library – 192 Green Works underway and will complete by September 2013		192	Green	1

# **Environment and Transportation – Transportation Programme**

Scheme	£000	Risk	Explanation of Risks
		Rating	
		(RAG)	
Integrated Transport	534	Amber	Forecast to be fully spent. Slight risk that the
Schemes, Advanced			fully amount will not be spent due to in house
Design & Project			capacity to undertake advanced design work.
Management of			This follows expectations that overall capital

	1	1	
2013/14 programme			funding would reduce but has actually increased in 2013/14.
Unallocated 2012/13 underspend	256	Amber	Currently unallocated while the department consider priorities. Potential use against other schemes.
Loughborough Town Centre	7,001	Green	Project being completed in phases with overall completion in 2014/15. Surfacing of the inner relief road is currently timetabled for February 2014. An updated detailed profile of the work from the contractor is awaited. If any delays are reported there may be other areas of the scheme that can be brought forward.
Replacement Sustainable Transport Group Vehicles	480	Green	New buses and tracking systems on order to be delivered in September 2013.
Gulley Emptiers - Leicestershire Highways	335	Green	Continuation of programme to replace highways vehicles that started in 2012/13. Procurement underway with delivery expected by end of December 2013
Braunstone ASDA Roundabout	2,860	Green	Works currently underway and due to complete in early Spring February/March 2014.
Ashby Canal – extension to Illot Wharf	369	Green	The current forecast is that the contract will be let by the end of October using the existing framework contractor. The project will take 3 months and is planned to complete by the end of February 2014. The existing framework contract runs out in October so the contract must be let by then. If adverse weather is experienced this could affect the timetable.
Better Bus Area Fund	2,353	Green	The major scheme is the A426 bus corridor work that is currently underway and will be completed in September 2013.
A50/A46 Junction Improvements	2,330	Green	Work is currently underway and most of the work is expected to completed by new year with full completion by February 2014.
Integrated Transport Schemes (ITS) Block - Connectivity & Accessibility	136	Amber	Bus lane improvements and Bus Stops. Programme has been defined and is currently forecast to be completed in year. Amber risk due to consultation required.
ITS Block – Safety	879	Amber	Road safety including traffic calming and speed limits. All projects identified and underway, except £150,000 of works in Loughborough Town Centre that have been put on hold pending the major Town Centre project. Reserve schemes are being reviewed and will be brought forward instead.
ITS Block – Network Performance &	166	Green	Traffic flow improvements around key junctions. Projects identified and underway. Reserve

Reliability			schemes identified in case of slippage.
ITS Block – Active &	940	Green	Cycle and walking improvements. (Original
Sustainable Travel			programme £1.44m, £0.5m reprogrammed to
			2014/15). Schemes identified and start dates
			being finalised.
Transport Asset	9,913	Green	Resurfacing works identified and allocated
Management (TAM)			earlier in the year to Tarmac and Leicestershire
<ul> <li>Principal and Non</li> </ul>			Highways. Work programmed mainly during the
Principal Roads, and			summer 2013. No risks forecast.
Unclassified Roads			
resurfacing			
TAM – Footways	2,570	Green	Resurfacing works. Projects all identified and
T444 D : 1	0.004		programmed. No risks reported.
TAM – Bridge	2,061	Green	Programme agreed. Maintenance works
Inspection and			awarded to framework contractor. List of
Maintenance			reserve schemes in case of delays. No risks
TAM – Street	1,392	Croon	forecast.
Lighting Renewal	1,392	Green	Programme has been agreed and is underway by Leicestershire Highways. The programme is
Lighting Renewal			on target and will complete in February 2014
TAM – Traffic Signal	219	Green	Small number of schemes fully agreed including
Renewal	219	Green	reserve schemes – no risks forecast
Local Sustainable	143	Green	2 <sup>nd</sup> year of the 2 year programme (grants to third
Transport	170	Orccii	parties to encourage smarter travel). Fully spent
Programme			at the end of period 4
Street Lighting – Part	664	Green	Preparation for the sites has been completed
Dimming			with consultation underway in Hinckley, Barwell,
5			Burbage (all due back end of September) and
			areas in Loughborough, (due back end October).
			No major issues have been raised so far and
			works are forecast to be completed by the nd of
			March 2014.
Highways Depot	1,326	Amber	The original plan is to complete all works by the
Review			end of 2013/14. Project underway and on
			schedule as planned.
Illuminated Traffic	176	Green	Project to deilluminate signs is underway and will
Signs			complete by the end of the financial year.

# **Environment and Transportation – Waste Management**

Scheme	£000	Risk	Explanation of Risks
		Rating	
		(RAG)	
Loughborough Transfer Station	350	Amber	The project is due to start on site in September 2013 and is forecast to take 5 months to complete. However as the work will be undertaken over the winter months, the scheme is identified as an amber risk
Whetstone Bulking	3,152	Green	Modernisation and upgrading of the site. Work

and Transfer Station			is underway and is on schedule to complete in November 2013.
RHWS General Improvements Programme	306	Green	Includes 4 drainage schemes that will be on site and completed by the end of December 2013. The programme also includes advanced design (£50,000) towards a potential Waste Transfer Station in the north west of the County.

# **Chief Executives**

Scheme	£000	Risk	Explanation of Risks
		Rating	
		(RAG)	
Rural Capital	200	Green	£183,000 has already been allocated to projects
Programme Grants			that are forecast to complete by 31 March 2014.
Kegworth Community	300	Green	New Centre. The building works are due to start
Centre			in September and complete in December 2013.

# **Corporate Resources**

Scheme	£000	Risk Rating (RAG)	Explanation of Risks
Aston Firs Refurbishment	309	Green	Project started in 2012/13 and has now been completed.
Rutland Building Air Conditioning Unit	109	Green	Project completed in June 2013.
County Hall Car Park Extension	301	Green	Project started in 2012/13 and is now substantially complete.
ICT – Online Technology Refresh	100	Green	ICT improvements to user experience are being delivered in 2013/14 with no significant risks reported. Note this project is part of the Online services project. (Original programme, £0.25m revised to £0.1m after reprogramming of £0.15m to 2014/15.)
Corporate ICT Programme	500	Green	£0.55m original programme of which £50,000 related to the WAN which has been reprogrammed to 2014/15. The balance of the programme, various ICT works, is on schedule to be spent by the end of 2013/14.
Demolition of Vacant Buildings	350	Amber	£0.5m original programme, £0.15 reprogrammed to 2014/15. Detailed proposals have been formulated and a tendering exercise is underway. Works expected to start later this year and complete by the end of March 2014.
County Hall Refurbishment:	500	Green	Works to refurbish the reception and former library areas are underway and expected to

Phase 2			complete end of November 2013.
County Farms –	185	Green	Various works are underway and will complete
disposal facilities and			by March 2014. No risks reported.
general			
improvements			
Purchase of	500	Amber	Potential land acquisition is being considered
additional agricultural			which is forecast to complete within this financial
land			year however at this stage until the purchases
			have been agreed this is rated as an amber risk.

# **Corporate Programme**

Scheme	£000	Risk	Explanation of Risks
		Rating	
		(RAG)	
Acquisition of former	1,174	Green	The fire service has confirmed that they intend to
Fire Services HQ (inc			move the Fire Control to Southern Fire Station
design on			by November 2013. The purchase of the
refurbishment)			building will then take place in December 2013.